



CORRUPTION  
RESEARCH CENTER  
BUDAPEST

# Analysing Corruption as Black Holes – Intensity of Competition, Corruption Risks & Price Distortion

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Rome

2017.09.19.



# CRCB

- Non-profit, non-partisan organisation
- From 2013
- recent topics:
  - Measuring corruption risks
  - Analysing corrupt system and kleptocratic state in Hungary with hard data
  - Measuring the quality of legislation with hard data
  - **Corruption risks, price distortion & competition at EU level**

# MAIN MESSAGES



# Intensity of Competition, Corruption Risks & Price Distortion

	intensity of competition	corruption risks	price distortion
intensity of competition	-	Negative ***	Negative **
corruption risks		-	Positive ***
price distortion			-

- An important approach to deal with the contract prices (& price distortion) to detect corrupt transactions / institutions / systems

- In the period of 2006-2015 the Italian public tenders are characterised by
  - High corruption risks
  - Low intensity of competition
  - The high level of price distortion (overpricing) can also be detectable

- Rome lies in the middle amongst the European capitals
- Huge diversity amongst the largest Italian cities

# MOTIVATIONS



# Public Procurement & Corruption

- Public procurement is one of the most important field of *grand corruption*
- 10-25% of GDP in EU countries [OECD]
- A tool to detect corrupt activities / systems: saving taxpayers' money
- Analysis government policies concerning PP

# Corruption & Public Procurement

- Anecdotic evidences / lack of hard data
- A lot of suspicious (corrupt?) cases
- The amount of direct social loss is very high

# Loosing taxpayers' money: Three Nice Hungarian Cases

## Viewpoint

### Disabled Access Lift



Screenshot of a computer browser showing the website <https://palyakovetesi.nive.hu/pkr/# bemutatkozas>. The page features the logo of NSZFI (Nemzeti Szakképzési és Fejlesztési Intézet) and the heading 'Pályakövetési rendszer'. A sidebar on the left includes links for 'Bemutatkozás', 'Pályakövetéstől', 'Hírek', 'Elérhetőség', 'Aktuális statisztikák', and 'Kezdőlap'.

Empty database  
(Employee Tracking  
Survey)

Screenshot of a computer browser showing the website <http://tamop221.hu/tamop221-a-lepzes-exkluzioja>. The page features the TAMOP 22.1 logo and silhouettes of people. Logos for 'Új Magyarország', 'EU', and 'Nemzeti Fejlesztési Ügynökség' are visible at the bottom.

Screenshot of a computer desktop showing a taskbar with icons for various applications like FileZilla, Google Chrome, and Microsoft Word. The system tray shows the date and time as 16.05.17.

2017.09.19.

# Viewpoint: cca. 130,000 euros



# Disabled Acces Lift for only one step: 5,200 euros



# Empty Database: (Employee Tracking Survey): cca. 775,000 euros

The screenshot shows a web browser window with multiple tabs open. The active tab displays the 'Pályakövetési rendszer' (Employee Tracking System) homepage. The page features a red header with the system's name and a logo. On the left, there is a sidebar with links to 'Bemutatkozás', 'Pályakövetésről', 'Hírek', 'Elérhetőség', 'Aktuális statisztikák', and 'Kezdőlap'. The main content area includes a banner for 'TÁMOP 2.2.1 A képzés evolúciója' featuring silhouettes of people in various professional roles. Logos for 'Új Magyarország', the European Union, and 'Nemzeti Fejlesztési Ügynökség' (NFÜ) are present. Below the banner, a message about EU funding is visible, along with a download link for 'pics4.jpg' and 'pics3.jpg'. The status bar at the bottom shows the date and time as 2015.05.17.

# CONCEPTS & INDICATORS

# Corruption... as... a black hole

**Without measurement, it is not worth talking about**

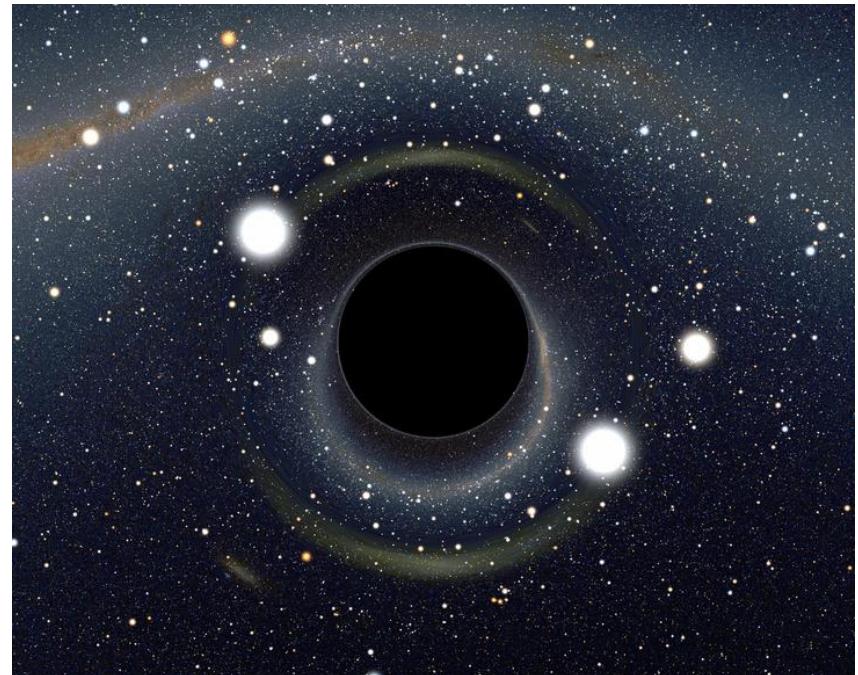
Black hole: not visible but measurable

- weight
- radius
- temperature
- distance

*We are in the same way with corruption*

Corruption could be analogous to the black hole

- Not observable, but
- We can estimate its prevalence
- Where does it happen?
- How much social loss does corruption generate?



# Corruption & Competition



# Corruption & Competition

condition of corruption ( $\Rightarrow$  corruption risk)

$\Rightarrow$  corrupt transaction

$\Rightarrow$  outcomes of the corrupt acts

( $\Rightarrow$  price distortion / overpricing)

Two operationalized concepts:

corruption risk

contract price distortion

irregularities in winning odds (i.e. cartel, collusion & bid rigging)

# Corruption & Competition

Operationalized concepts:

intensity of competition

competitive pressure (markups)

# Three operationalized concepts

corruption

corruption risk

price distortion

competition

intensity of competition

# Analysed information / variables

1. Date of publication of contract award
2. Type of procedure
3. Net contract value
4. Common procurement vocabulary (cpv) code
5. Number of bids
6. Address of issuer

# Indicators: Corruption Risk

1. Transparency Index (TI) [0,1];

- 0: the tender was issued without announcement;
- 1: the tender was issued with announcement.

# Indicators: Corruption Risk

2. Single bid (SB) [0,1];

0: tender with competition

1: tender without competition,  
with single bid

# Indicators: Corruption Risk

3. Indicator of corruption risk (CR2) with two components (TI and SB) [0, 0.5, 1];

$$CR2 = \frac{(1-TI)+SB}{2}$$

# Price distortion: The Benford's Law

# Price distortion / overpricing

fraud analytics, auditing, forensic accounting:

- First digit test (Benford's law)
- First two digit test (Benford's law)
- Last two digit test (rounding data test)
- Recurring data test
- Summation test

# Benford's Law

A set of numbers is said to satisfy Benford's law if the leading digit  $d$  ( $d \in \{1, \dots, 9\}$ ) occurs with probability:

$$P(d) = \log_{10}(d+1) - \log_{10}(d) = \log_{10}\left(\frac{d+1}{d}\right) = \log_{10}\left(1 + \frac{1}{d}\right).$$

# Benford's Law

digits	$\log(d)$	$\log(d+1)$	$P(d) = \log(d+1) - \log(d)$	cum [P(d)]
1	0.000	0.301	0.301	0.301
2	0.301	0.477	0.176	0.477
3	0.477	0.602	0.125	0.602
4	0.602	0.699	0.097	0.699
5	0.699	0.778	0.079	0.778
6	0.778	0.845	0.067	0.845
7	0.845	0.903	0.058	0.903
8	0.903	0.954	0.051	0.954
9	0.954	1.000	0.046	1.000

# Price distortion by First Digit Test (Benford's Law)

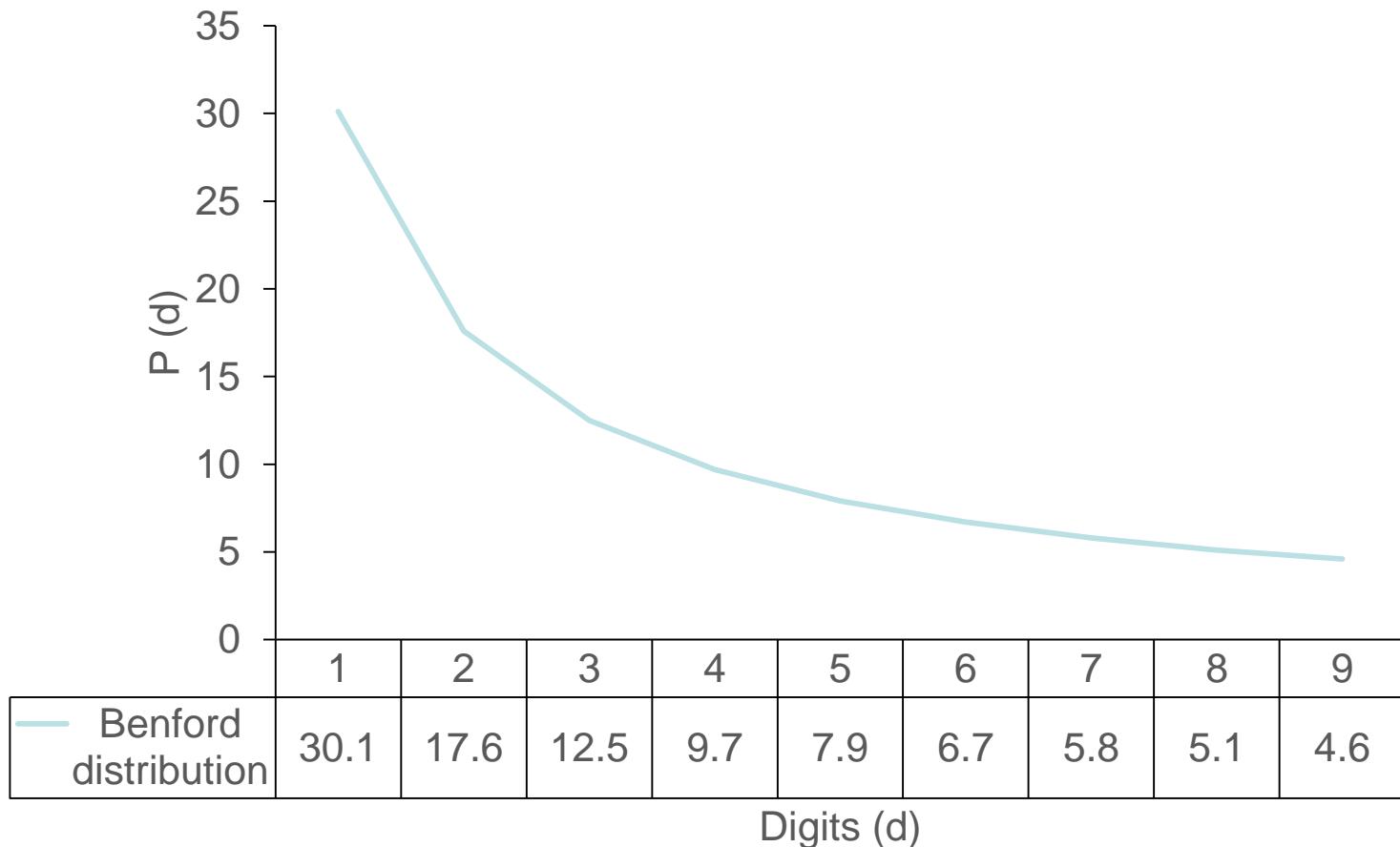
Measurement of the weight of price distortion by Mean Squared Error (MSE):

$$MSE = \frac{1}{n} \sum_{i=1}^n (\hat{Y}_i - Y)^2$$

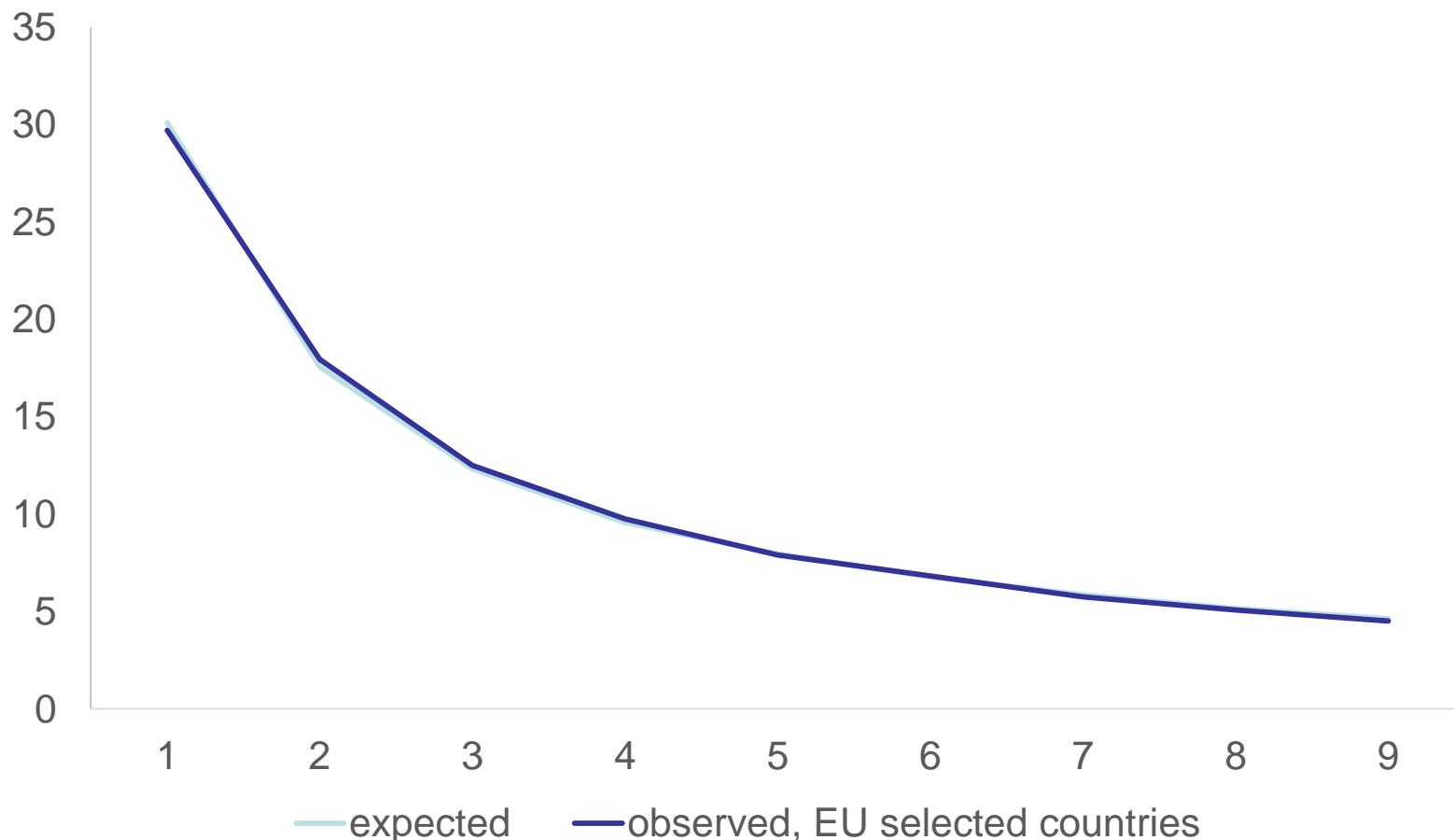
*where  $\hat{Y}$  is the predicted value and  $Y$  is the observed value in percentages.*

# Benford's Law

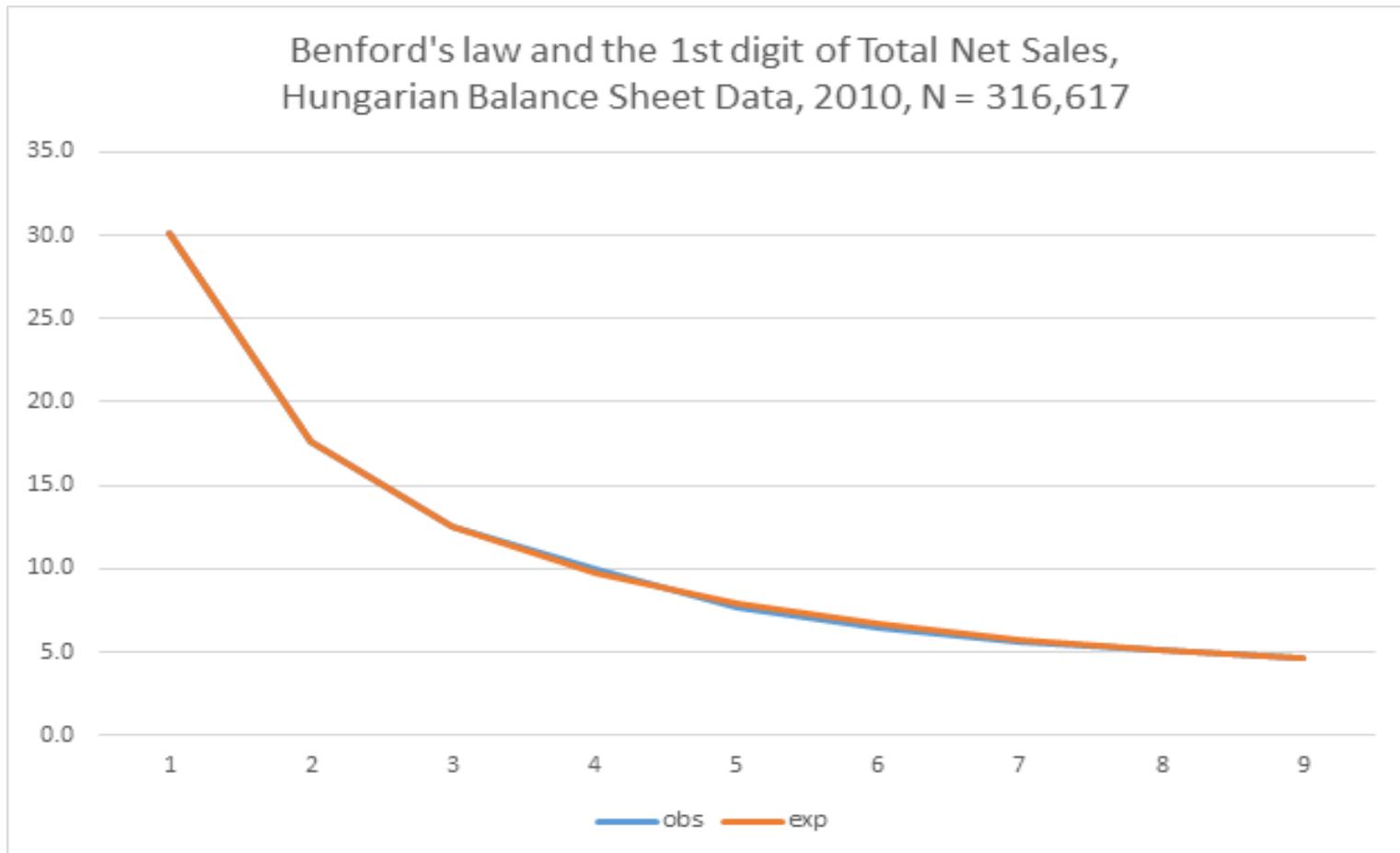
The distribution of first digits, according to Benford's law



# Expected and observed distribution by 1st digits, %: Contract Price of Public Tenders in selected EU Countries, 2006-15, N = 2,164,493



# Expected and observed distribution by 1st digits: Total Net Sales of the Hungarian companies, 2010, N = 316,617



# Benford's law: applications

- Analysis of predictive models in economics [Hal Varian, 1972]
- Fraud detection in sociological research [Dieckman, 2007]
- Administrative surveys, census, USA [Nigrini, 2015]
- Fraud detection at clinical research, USA [Lee et al., 2015]
- Analysis of fraud at elections, Iran [Roukema, 2015]
- Detection of tax evasion, USA [Nigrini, 1992]
- Detection of fraud, embezzlement at company level, USA [Nigrini, 2012]
- **Detection of price distortion and corruption at public tenders [CRCB, 2016]**

# Indicators: Price Distortion

1. First Digit Test (FDT)
2. Rounded data (by 1000 Euros) test

# Indicators: Intensity of Competition

## ICIO: Index of Competition Intensity

Number of bids	ICIO
2	0.0
3-5	0.5
6-	1.0

# Intensity of Competition, Corruption Risks & Price Distortion

	intensity of competition	corruption risks	price distortion
intensity of competition	-	Negative	Negative
corruption risks		-	Positive
price distortion			-

# ILLUSTRATIVE RESULTS:

## Italy & Rome

# Data

European data

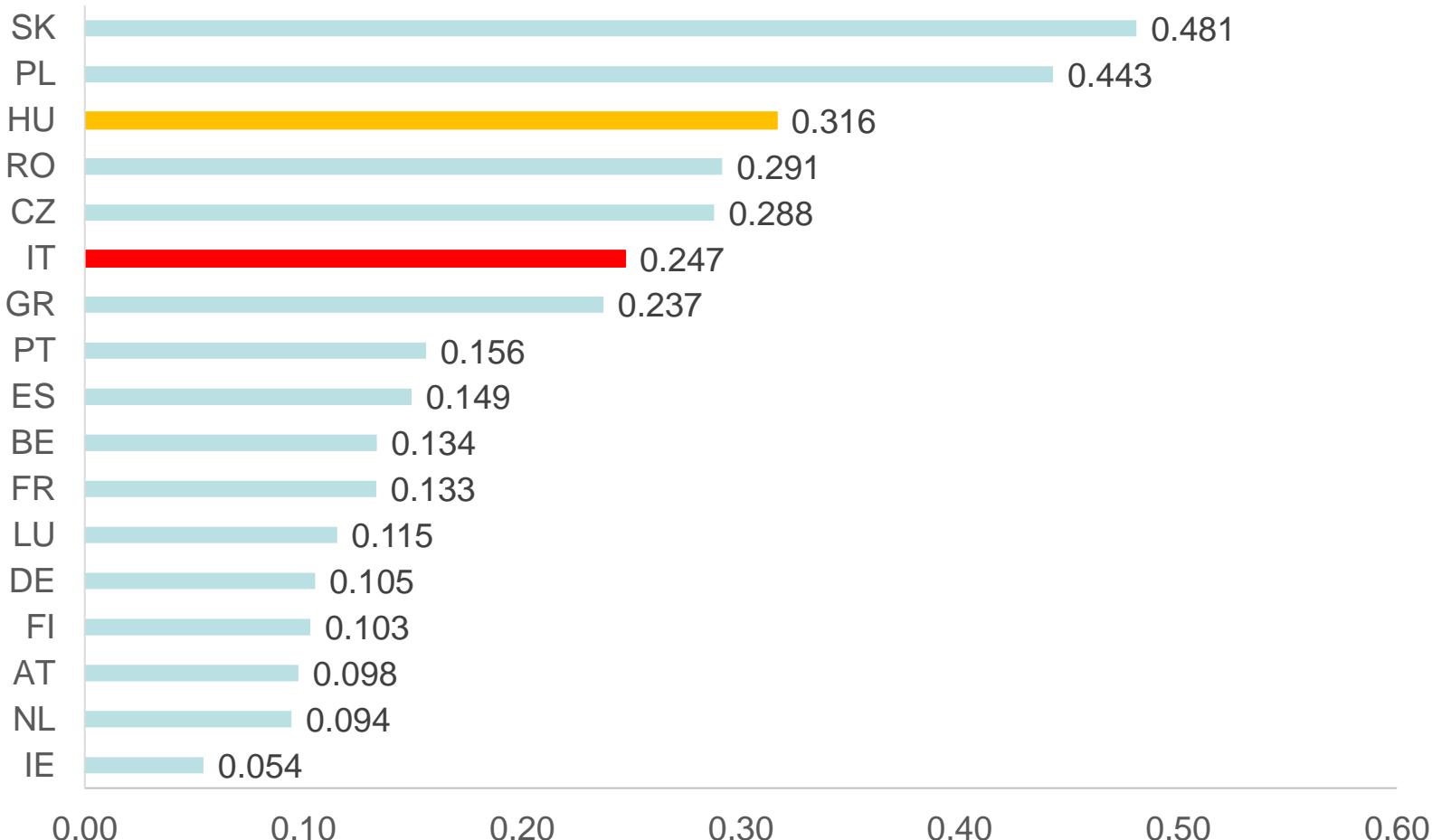
contract level data

period of time: 2006-15

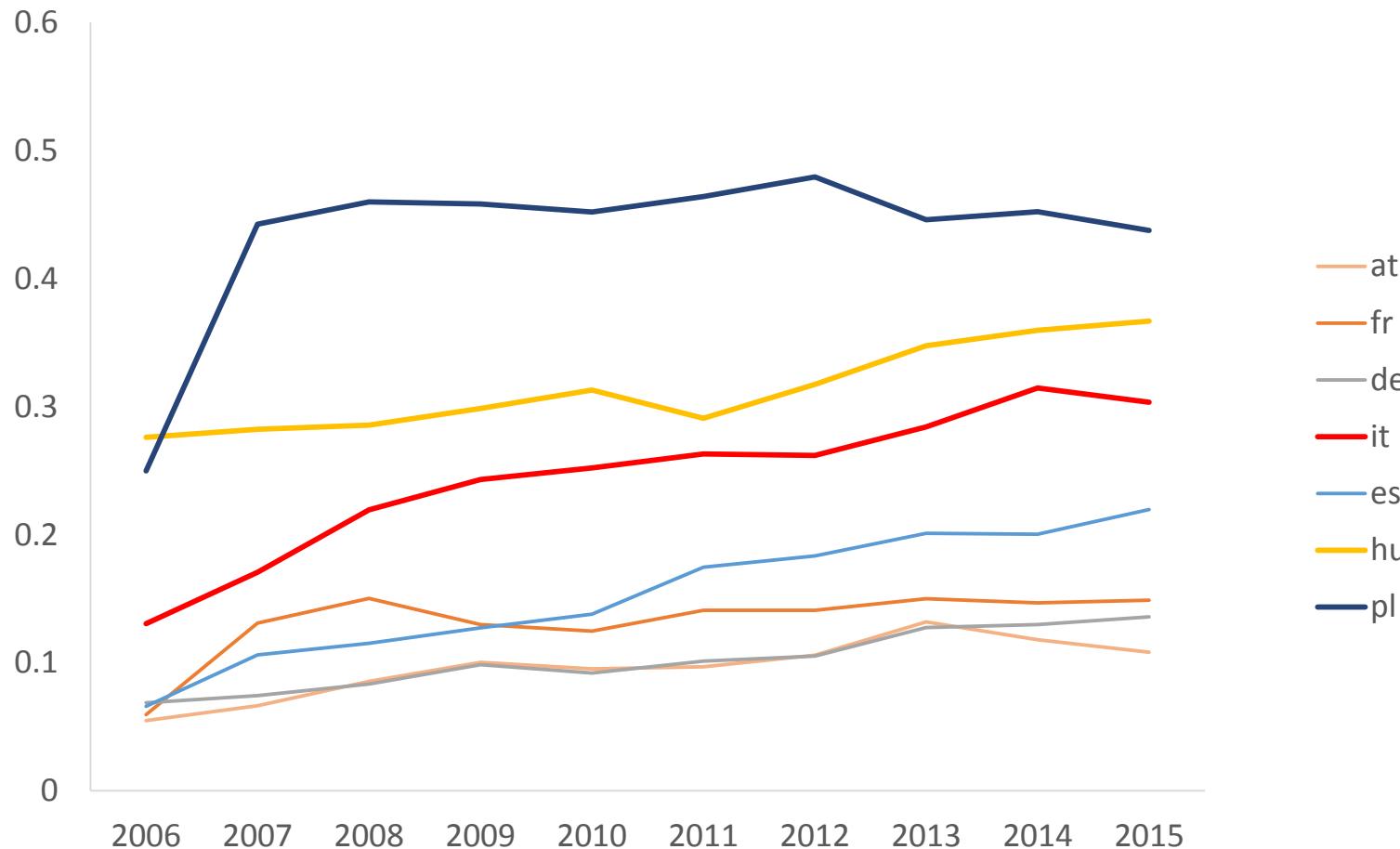
N = 3,407,938 (without framework aggr.)

TED

# Corruption Risks (SB) in selected EU countries, 2006-15, N = 2,268,357



# Corruption Risks (SB) in selected EU countries, 2006-15, N = 2,268,357



# Corruption risks (SB) in selected EU countries, 2006-15, N = 1,627,669

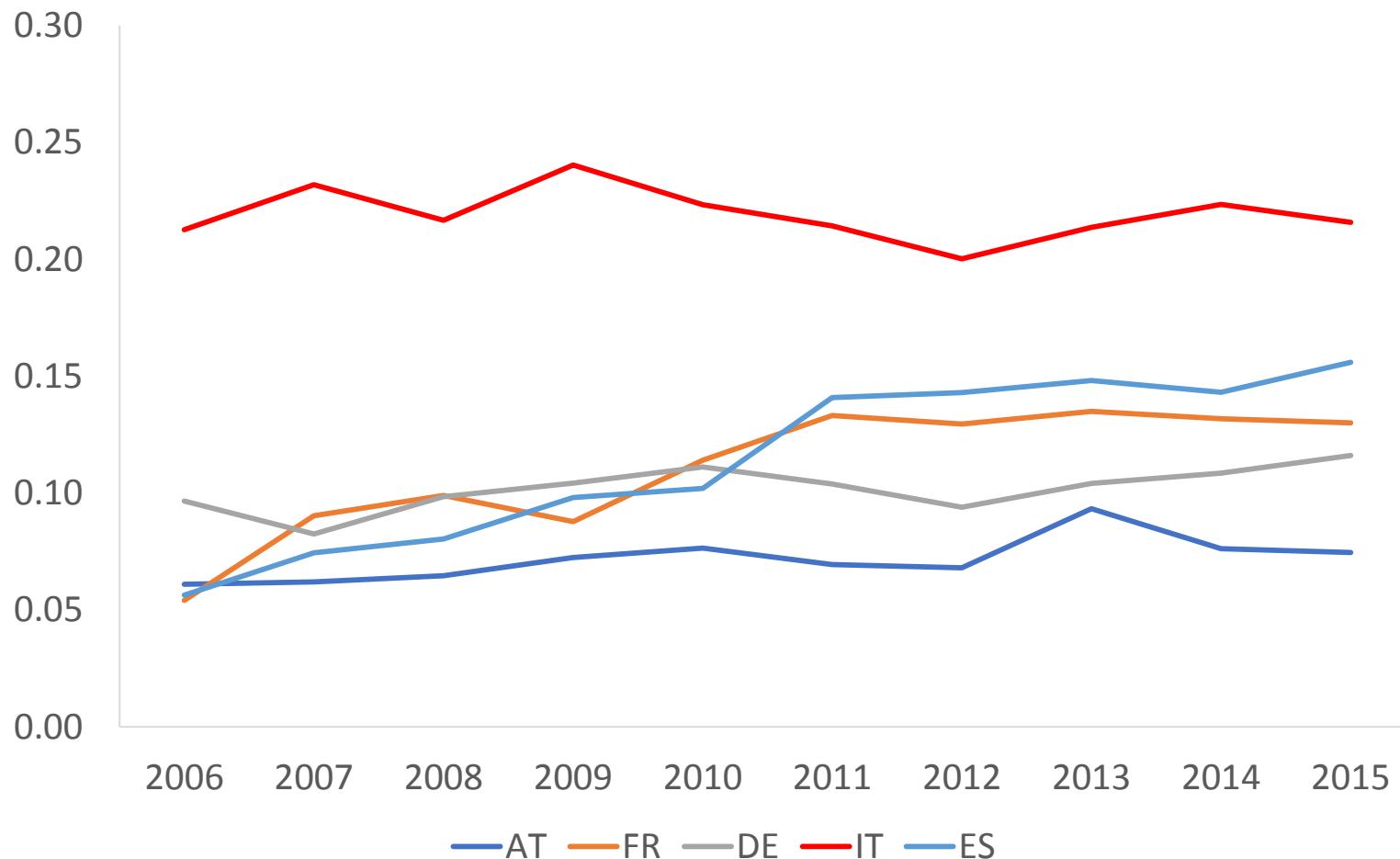
Logistic regression  
Number of obs = 1627669  
LR chi2(32) = 203725.07  
Prob > chi2 = 0.0000  
Pseudo R2 = 0.0997  
Log likelihood = -920257.13

sb	Coef.	Std. Err.	z	P> z	[95% Conf. Interval]
c1   -.1573529	.0535564	-2.94	0.003	-.2623216	-.0523842
c2   .1410912	.0469196	3.01	0.003	.0491306	.2330519
c4   .3117757	.0433765	7.19	0.000	.2267593	.3967921
c5   -.0521325	.0440967	-1.18	0.237	-.1385604	.0342954
c6   .8216704	.0459109	17.90	0.000	.7316867	.911654
c7   -.0326466	.0884227	-0.37	0.712	-.2059522	.1406586
<b>ITALY   .8668656</b>	<b>.0435026</b>	<b>19.93</b>	<b>0.000</b>	<b>.7816021</b>	<b>.9521292</b>
c9   .1910426	.0691248	2.76	0.006	.0555605	.3265246
c10   -.226006	.0543176	-4.16	0.000	-.3324664	-.1195455
c11   .2066396	.0544929	3.79	0.000	.0998356	.3134437
c12   .1359792	.0440635	3.09	0.002	.0496164	.222342
c13   1.259937	.0440447	28.61	0.000	1.173611	1.346263
c14   1.838455	.0429929	42.76	0.000	1.75419	1.922719
c15   1.781993	.0462396	38.54	0.000	1.691365	1.872621
c16   1.10447	.0437681	25.23	0.000	1.018686	1.190254
c17   .9217513	.0441043	20.90	0.000	.8353085	1.008194

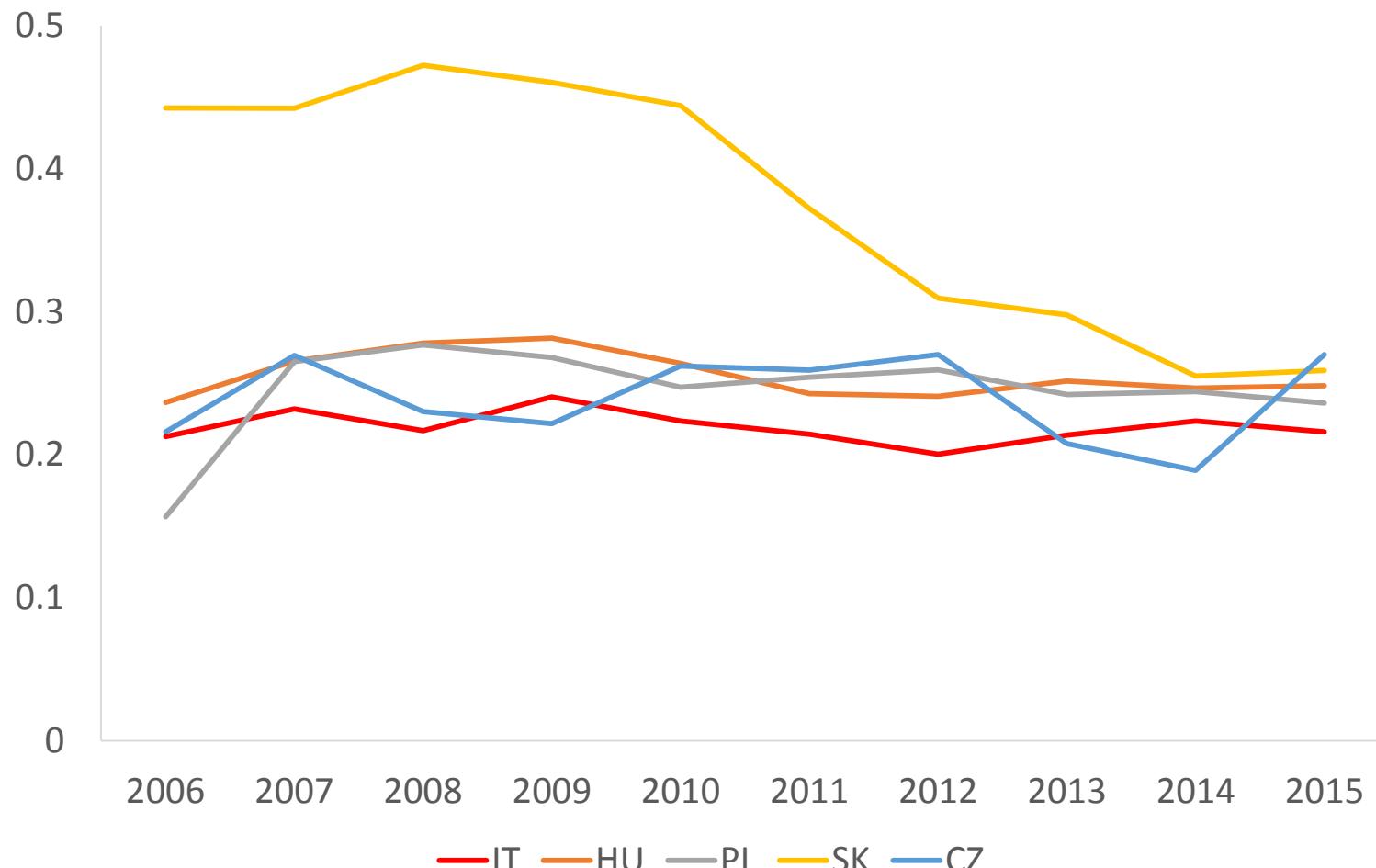
Source: CRCB;

Note: controlled by sector, year, eufund, Inncv, reference country is Finland

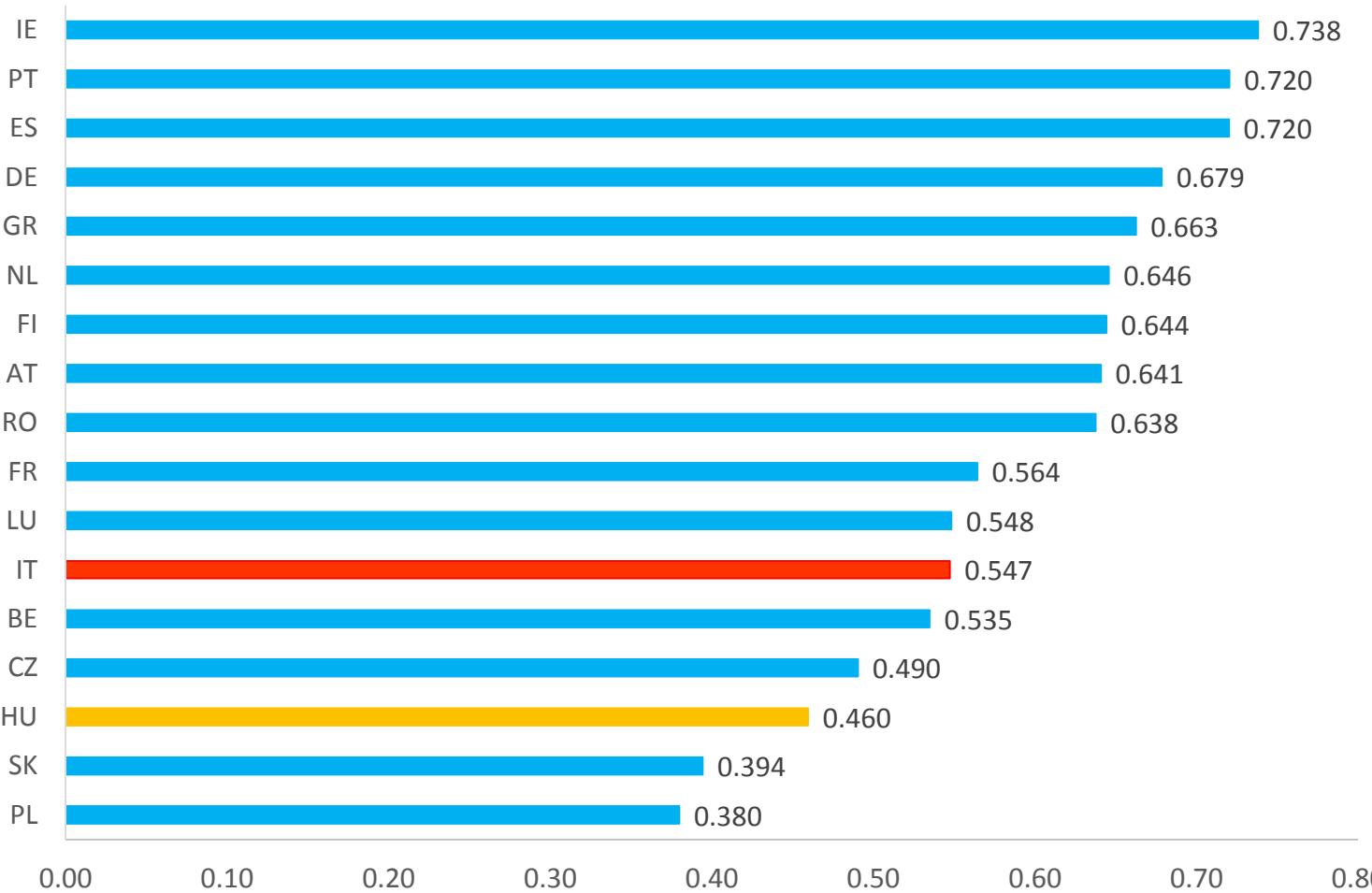
# Corruption Risks (CR2) in Italy and other EU countries, 2006-15, N = 2,268,357



# Corruption Risks (CR2) in Italy and other EU countries, 2006-15, N = 2,268,357



# Intensity of Competition (ICIO) in selected EU Countries, 2006-15, N = 1,623,384



# Intensity of Competition (ICIO) in selected EU countries, 2006-15, N = 1,096,968

Ordered logistic regression

Log likelihood = -1092892.9

Number of obs = 1096968  
 LR chi2(32) = 175228.85  
 Prob > chi2 = 0.0000  
 Pseudo R2 = 0.0742

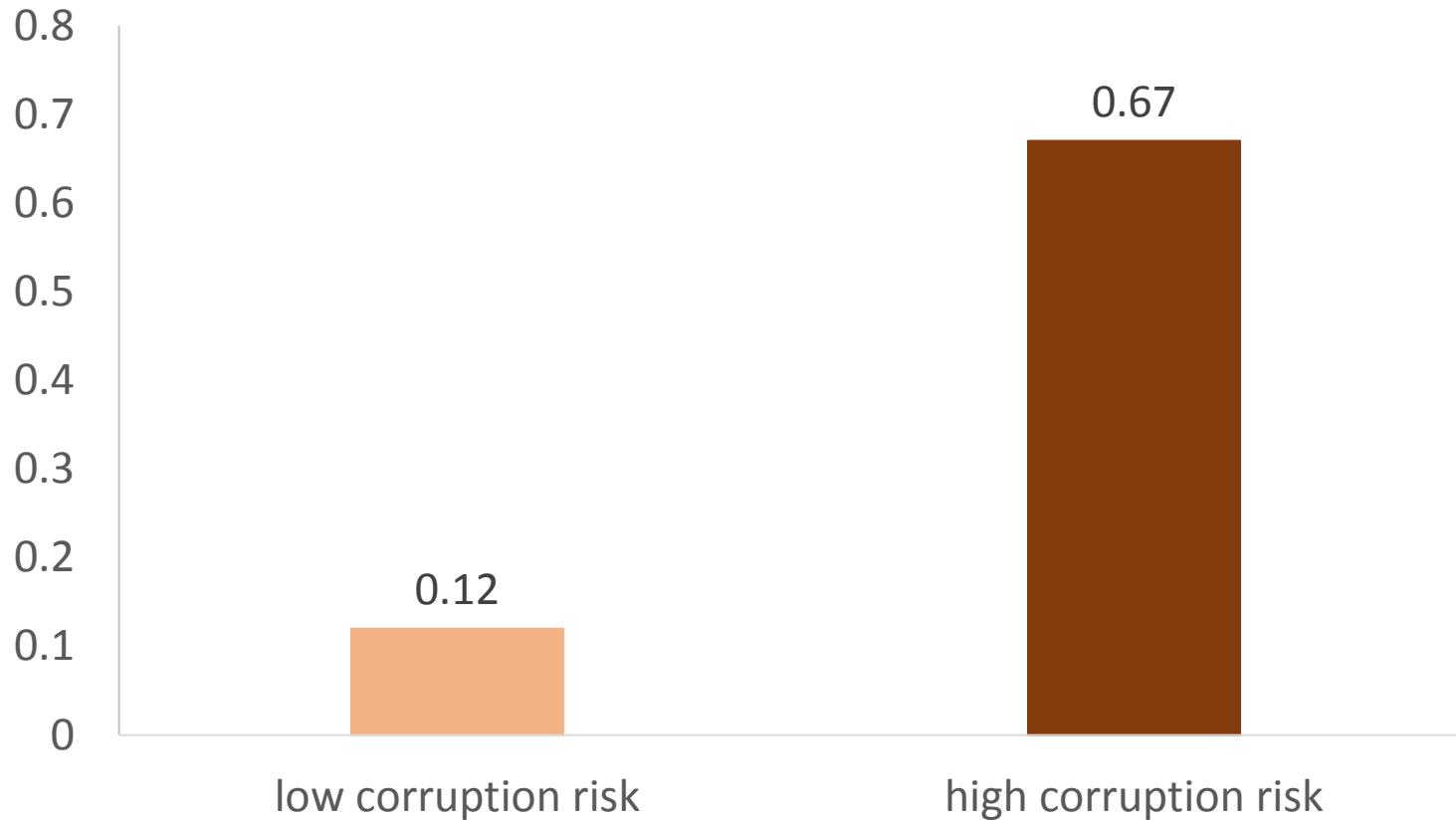
	icio	Coef.	Std. Err.	z	P> z	[95% Conf. Interval]
c1	.3504223	.0330318	10.61	0.000	.2856811	.4151635
c2	-.0732828	.030885	-2.37	0.018	-.1338162	-.0127493
c4	-.155098	.0283489	-5.47	0.000	-.2106609	-.0995351
c5	.5704223	.0286568	19.91	0.000	.514256	.6265885
c6	.6025827	.0325634	18.50	0.000	.5387597	.6664057
c7	.3588001	.0589561	6.09	0.000	.2432483	.4743319
<b>ITALY</b>	<b>-.0129874</b>	<b>.028895</b>	<b>-0.45</b>	<b>0.653</b>	<b>-.0696205</b>	<b>.0436457</b>
c9	.2551698	.04537	5.62	0.000	.3440934	.1662462
c10	.3740723	.0340249	10.99	0.000	.3073847	.4407599
c11	.9149856	.0380604	24.04	0.000	.8403885	.9895827
c12	.9991438	.029092	34.34	0.000	.9421246	1.056163
c13	-.5021186	.0299267	-16.78	0.000	-.5607738	-.4434633
c14	-.8091539	.0282714	-28.62	0.000	-.8645648	-.7537429
c15	-.6709219	.035559	-18.87	0.000	-.7406164	-.6012275
c16	.6520287	.0295792	22.04	0.000	.5940545	.7100028
c17	-.2311968	.0298096	-7.76	0.000	-.2896225	-.1727711

Source: CRCB;

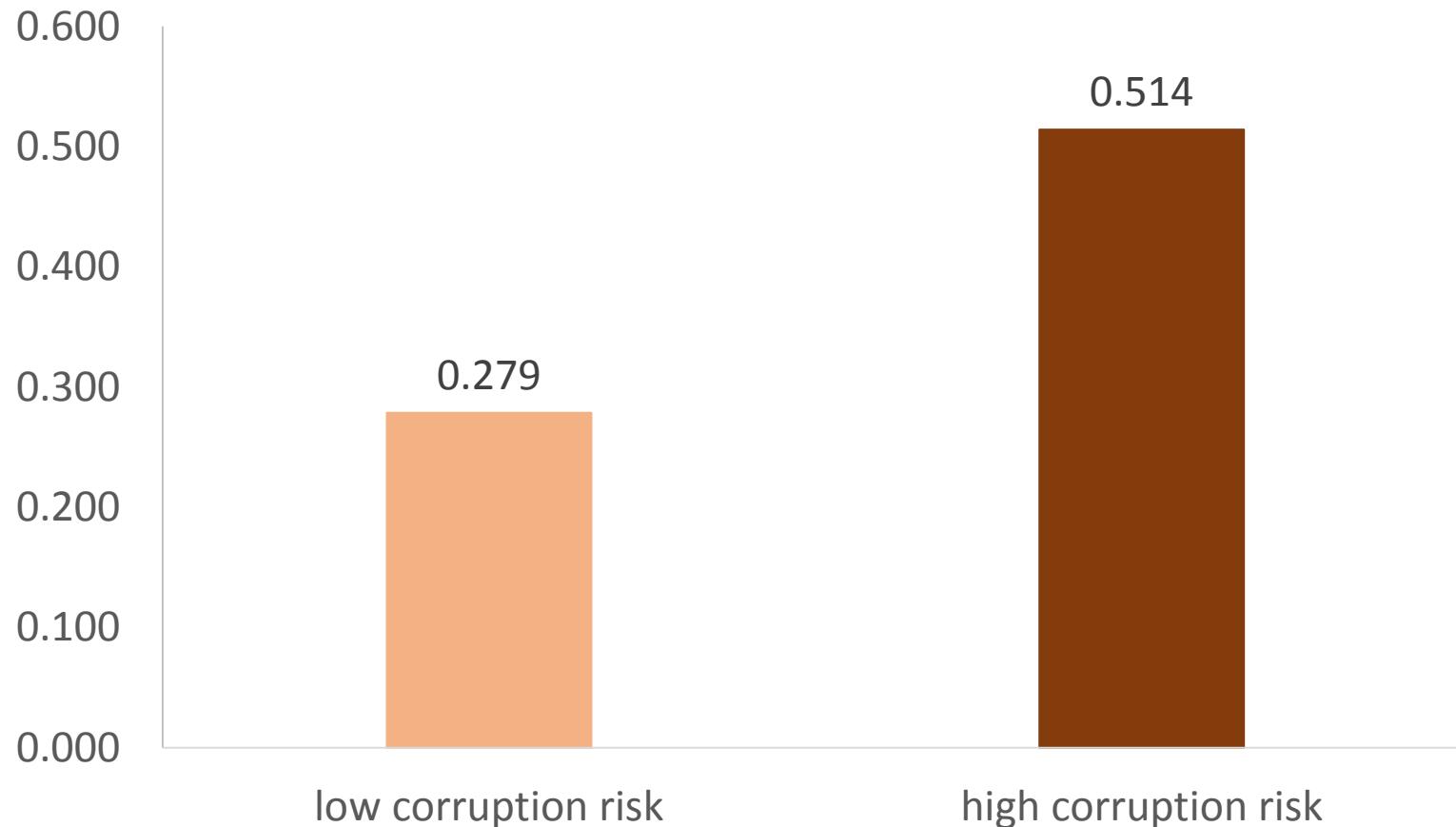
Note: controlled by sector, year, eufund, Inncv, reference country is Finland

# Corruption Risks & Price Distortion

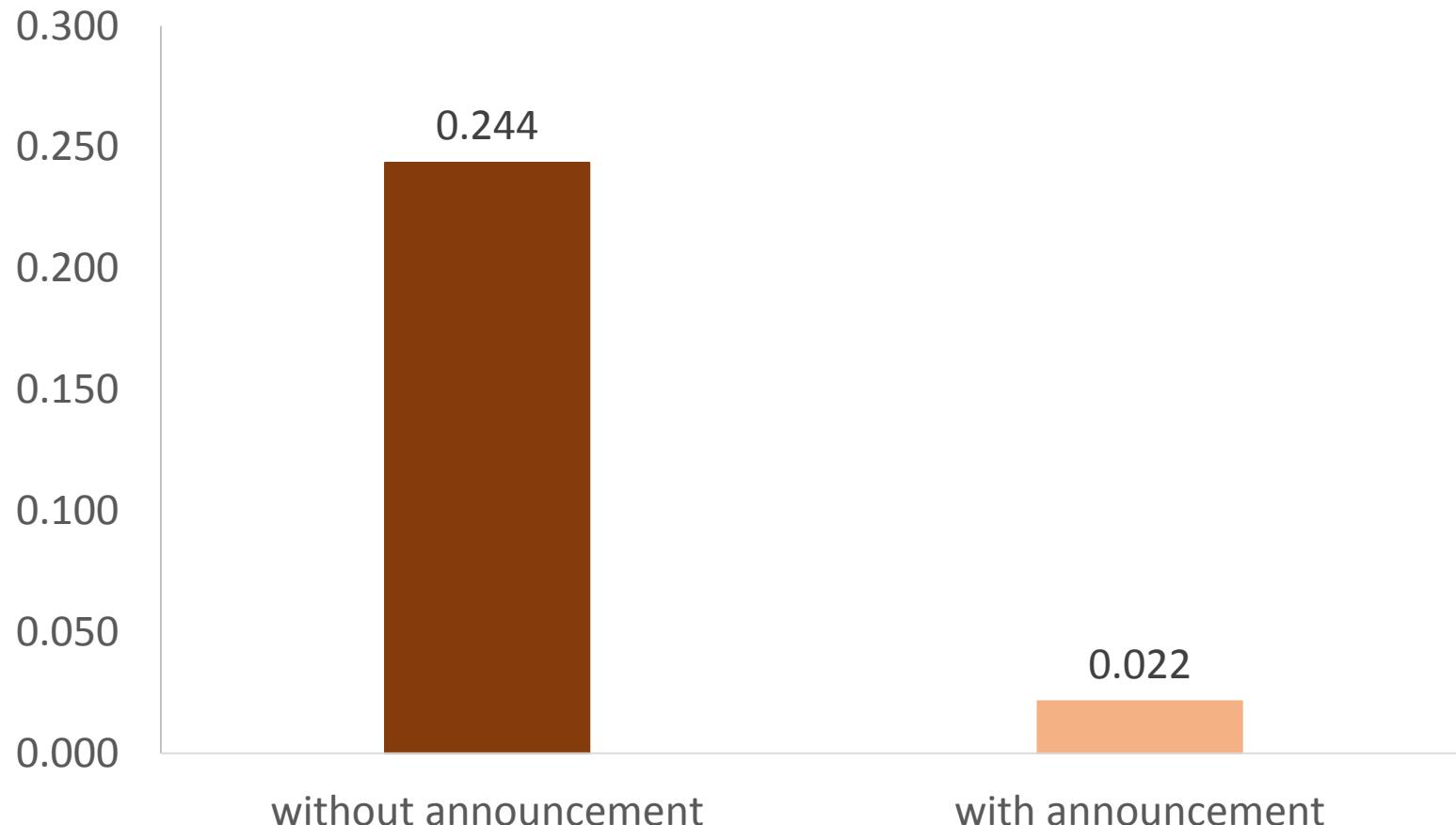
# Corruption Risks (SB) & Price Distortion (FDT) in EURO area, 2006-15, MSE, N = 2,181,124



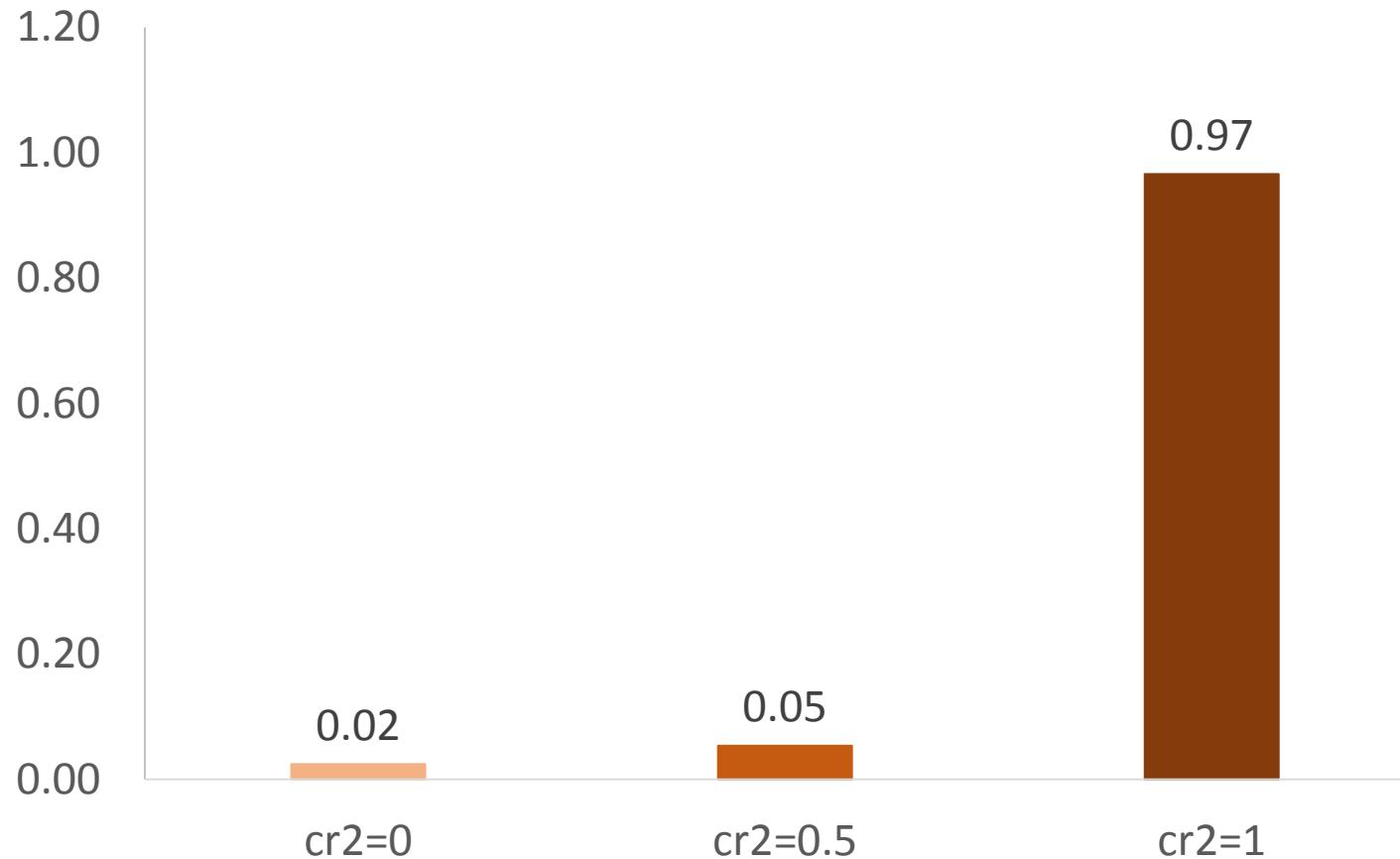
# Corruption Risks (SB) & Price Distortion (FDT) in Italy, 2006-15, MSE, N = 121,028



# Transparency Index (TI) & Price Distortion (FDT) in EU, 2006-15, MSE, N = 2,431,675

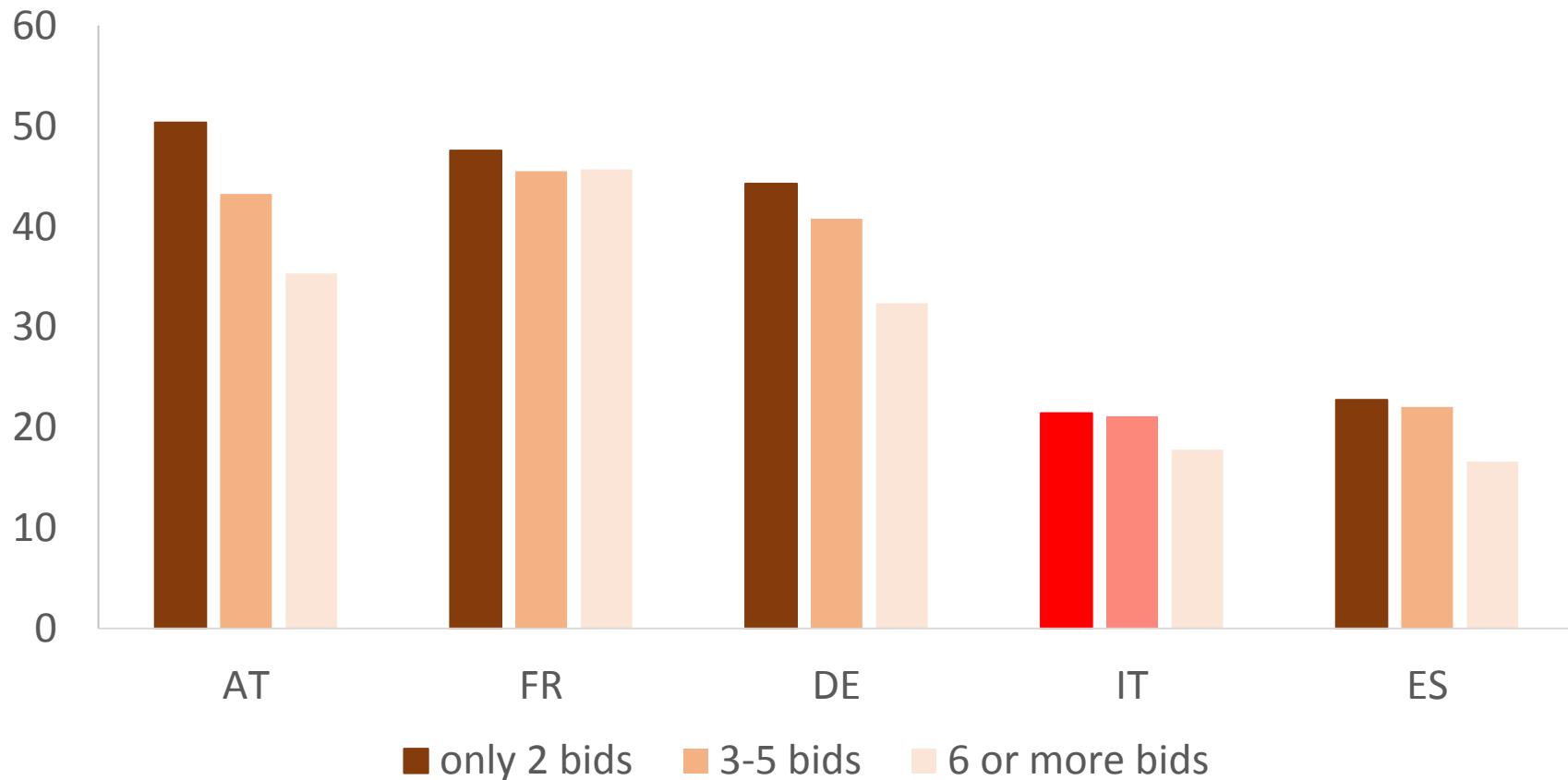


# Corruption Risks (CR2) & Price Distortion (FDT) in EU, 2006-15, MSE, N = 2,181,124



# Intensity of Competition & Price Distortion

# Intensity of Competition (ICIO) & Price Distortion (ROUND3) in selected EU Countries, 2006-15, N = 850,047



# Corruption Risk & Intensity of Competition

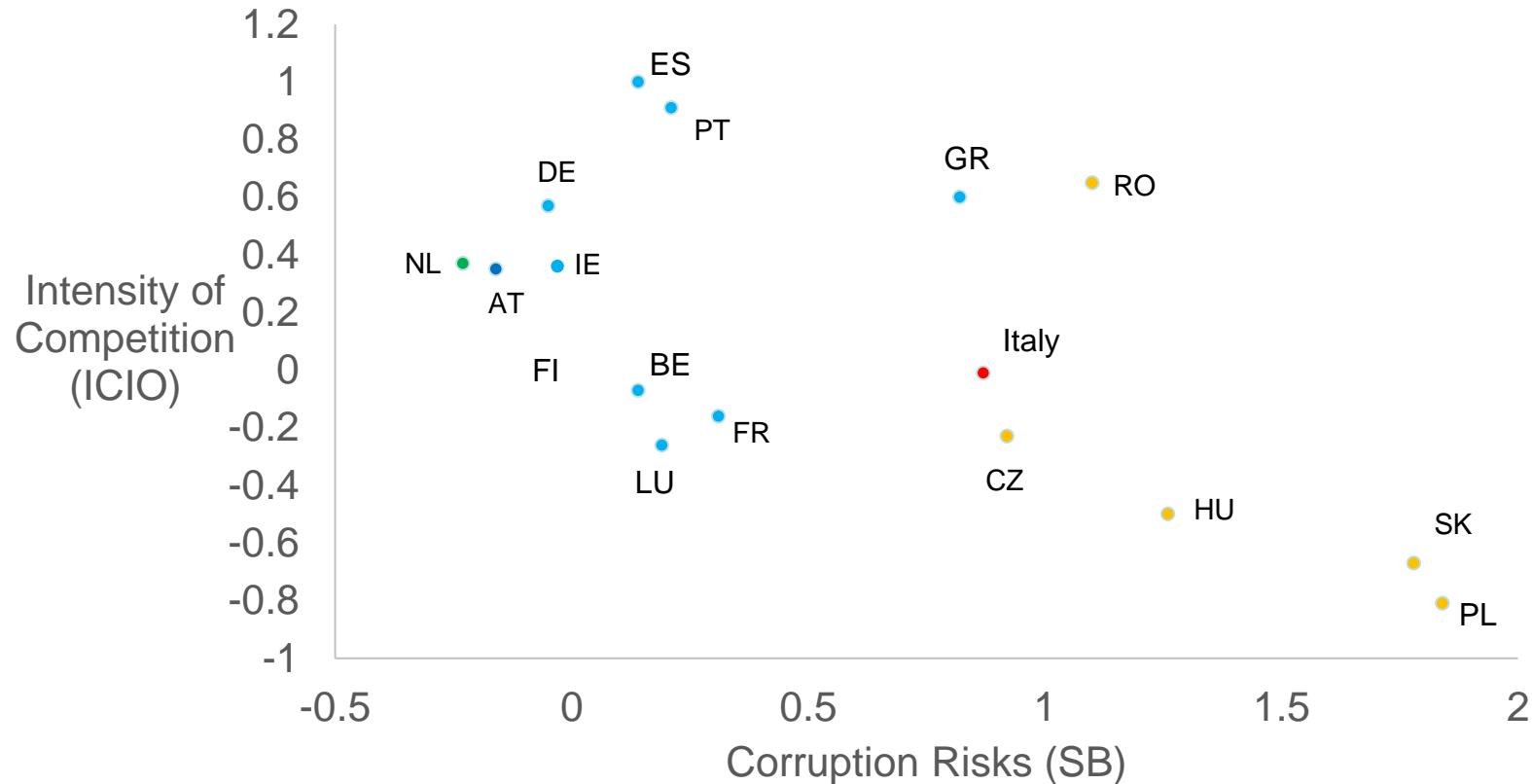
# Corruption Risks & Intensity of Competition in selected EU Countries, 2006-15



Source: CRCB;

Note: controlled by sector, year, eufund, Inncv, reference country is Finland

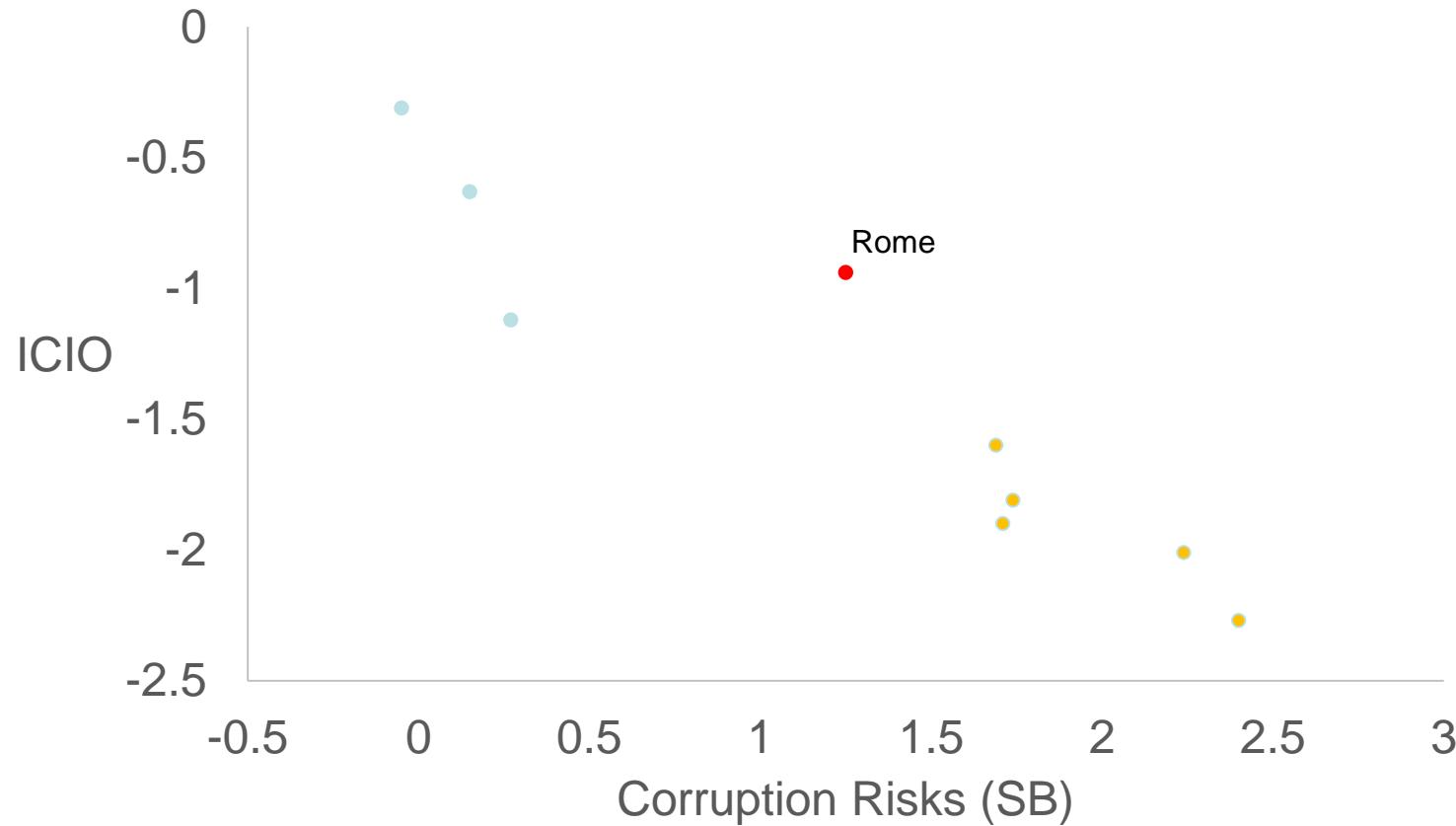
# Corruption Risks & Intensity of Competition in selected EU Countries, 2006-15



Source: CRCB;

Note: controlled by sector, year, eufund, Inncv, reference country is Finland

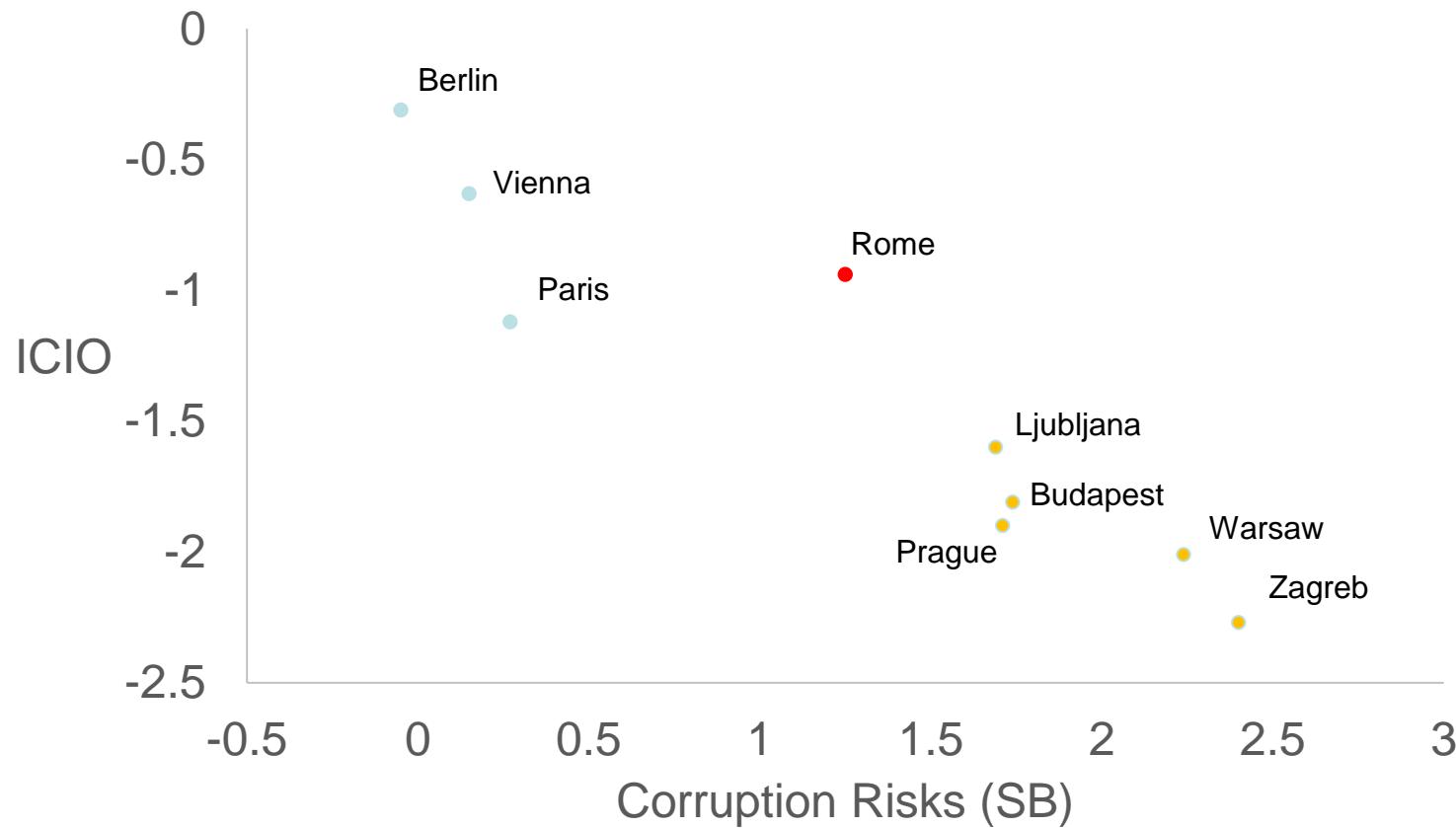
# Corruption Risks & Intensity of Competition in selected EU Capitals, 2006-15



Source: CRCB;

Note: controlled by sector, year, eufund, Inncv, reference capital is Amsterdam

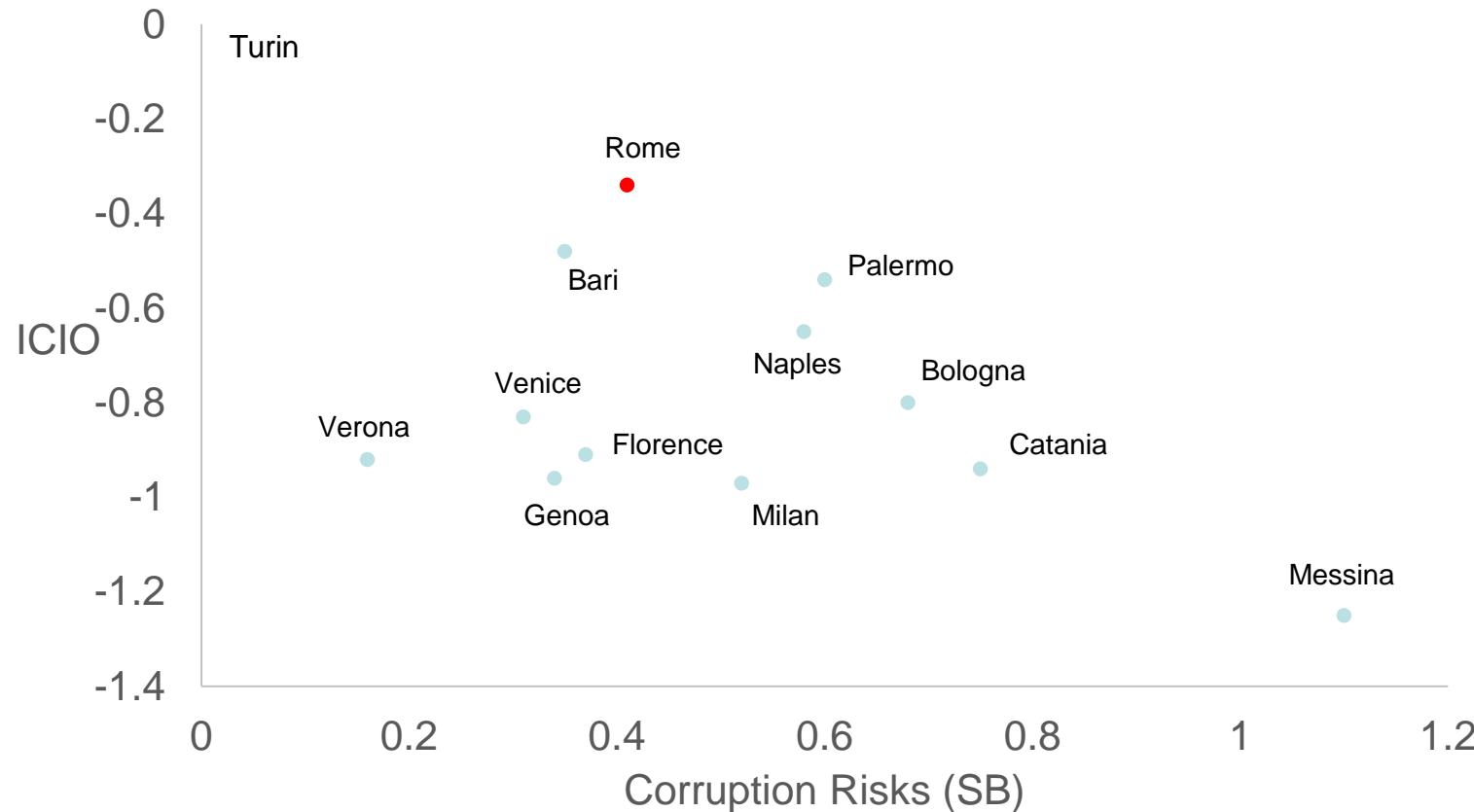
# Corruption Risks & Intensity of Competition in selected EU Capitals, 2006-15



Source: CRCB;

Note: controlled by sector, year, eufund, InnCV, reference capital is Amsterdam

# Corruption Risks & Intensity of Competition in the 13 largest Italian cities, 2006-15



Source: CRCB;

Note: controlled by sector, year, eufund, Inncv, reference city is Turin

# SUMMARY



# Intensity of Competition, Corruption Risks & Price Distortion

	intensity of competition	corruption risks	price distortion
intensity of competition	-	Negative ***	Negative **
corruption risks		-	Positive ***
price distortion			-

- An important approach to deal with the contract prices (& price distortion) to detect corrupt transactions / institutions / systems

- In the period of 2006-2015 the Italian public tenders are characterised by
  - High corruption risks
  - Low intensity of competition
  - The price distortion (overpricing) can also be detectable

- Rome lies in the middle amongst the European capitals
- Huge diversity amongst the largest Italian cities

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# Thank you for your attention!

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# Limits of our approach

The "white elephant" projects [Rose-Ackerman, 2006]

without corruption, or with high intensity of competition,

but

these projects are useless where social utility tends to be zero

# Limits of our approach

The "white elephant" projects

		Corruption	
„white elephant”	$U(\text{pt}) \sim 0$	YES	NO
other projects	$U(\text{pt}) > 0$	YES	Social Loss=0

# 1st "white elephant" - losing EU taxpayer money (Bicycle Cross Track in Hatvan, closed):



## 2nd "white elephant" - losing EU taxpayer money (Adventure Park in Sárazsadány: closed)



2017.09.19.